

## **Advocacy Initiative – Barrier Crimes**

# **Background**

- A **barrier crime** is a criminal conviction that disqualifies convicted individuals from employment with Virginia's Department of Behavioral Health and Developmental Services (DBHDS).
- Conceptually, barrier crimes are enacted to protect the public from individuals who may represent a threat; but they also act as a barrier to employment for many individuals in recovery.
- Virginia has designated 176 Criminal Offenses (both felonies and misdemeanors) as barrier crimes. (See attached).
  - Some barrier crimes are serious offenses including armed robbery and child sex offenses.
  - Other designated barrier crimes are less serious, such as recklessly driving a boat, hazing, and many drug related offenses.
- Individuals who have been convicted of a barrier crime may request that Virginia waive the barrier to employment, but screening and waiver are only allowed for 26 of the 176 barrier crimes.
  - Screening can only occur after individuals pay fines, restitution, and fees for their certifications with no guarantee that they will be granted an opportunity to work in peer-recovery spaces.
- In many instances, barrier crimes bar qualified professionals who are in recovery from giving back to their community in human services fields of employment.
- Fewer barrier crimes and a more comprehensive and robust screening process have several benefits:
  - Provides more opportunity for these individuals in recovery to become contributing, responsible, tax paying citizens.
  - o Employment provides additional recovery capital to individuals in recovery and lessens the likelihood of relapse and recidivistic incarceration.
  - Helps fills a workforce shortage of individuals with lived experience as Peer Support Specialists, "invaluable in the provision of services and essential to the growth of peer services." (DBHDS presentation to the 2021 General Assembly Joint Subcommittee to Study Barrier Crimes and Criminal History Records Checks).

# **VAAP** is calling for:

- A thorough review to reduce the number of crimes designated as barrier crimes.
- An increase in the number of barrier crimes that are subject to screening and waiver.

# **Classifications of Barrier Crimes**

### Class 1 felony

• § 18.2-31. Aggravated murder defined;

#### punishment. Class 2 felony

- § 18.2-32. First and second degree murder defined; punishment.
- § 18.2-32.2. Killing a fetus; penalty.
- § 18.2-33. Felony homicide defined; punishment.
- § 18.2-46.5. Committing, conspiring and aiding and abetting acts of terrorism prohibited; penalty. Subsection A only.
- § 18.2-46.6. Possession, manufacture, distribution, etc. of weapon of terrorism or hoaxdevice prohibited; penalty. *Subsection A only.*
- § 18.2-48. Abduction with intent to extort money or for immoral purpose.
- § 18.2-51.2. Aggravated malicious wounding; penalty.
- § 18.2-58. Robbery; penalties. Subsection B(1) only.
- § 18.2-289. Use of machine gun for crime of violence.
- § 18.2-300. Possession or use of "sawed-off" shotgun or rifle. Subsection A only.
- § 18.2-481. Treason defined; how proved and punished.
- § 18.2-93. Entering bank, armed, with intent to commit

#### larceny. Class 3 felony

- § 18.2-41. Shooting, stabbing, etc., with intent to maim, kill, etc., by mob.
- § 18.2-46.3:1. Third or subsequent conviction of criminal street gang crimes.
- § 18.2-46.5. Committing, conspiring and aiding and abetting acts of terrorism prohibited; penalty. Subsections B and D only.
- § 18.2-46.6. Possession, manufacture, distribution, etc. of weapon of terrorism or hoaxdevice prohibited; penalty. *Subsection B only*.
- § 18.2-46.7. Act of bioterrorism against agricultural crops or animals; penalty.
- § 18.2-51. Shooting, stabbing, etc., with intent to maim, kill, etc.
  - Class 5 felony if act done unlawfully but not maliciously.
- § 18.2-54.1. Attempts to poison.
- § 18.2-54.2. Adulteration of food, drink, drugs, cosmetics, etc.; penalty.
- § 18.2-58. Robbery; penalties. Subsection B(2) only.
- § 18.2-79. Burning or destroying meeting house, etc.
  - o If building is not occupied, Class 4 felony.
- § 18.2-80. Burning or destroying any other building or structure.

- If building is unoccupied and building is valued at \$1,000 or more, Class 4felony.
- o If building unoccupied and valued at less than \$1,000, Class 1 misdemeanor.
- § 18.2-355. Taking, detaining, etc., person for prostitution, etc., or consenting thereto; human trafficking. *Subdivision (4) only.*
- § 18.2-357.1. Commercial sex trafficking; penalties. Subsection C only.
- § 18.2-361. Crimes against nature; penalty.
- § 18.2-89. Burglary; how punished.
  - Class 2 felony if armed with deadly weapon.
- § 18.2-90. Entering dwelling house, etc., with intent to commit murder, rape, robbery orarson; penalty.
  - Class 2 felony if armed with deadly weapon.
- § 18.2-91. Entering dwelling house, etc., with intent to commit larceny, assault andbattery or other felony.
  - o Class 2 felony if armed with deadly weapon.
- § 18.2-251.3. Possession and distribution of gamma-butyrolactone; 1, 4-butanediol;enhanced penalty.

#### Class 4 felony

- § 18.2-46.2. Prohibited criminal street gang participation; penalty.
  - If member is 18 years of age or older and has reason to know criminal street gangalso includes a juvenile member.
- § 18.2-46.5. Committing, conspiring and aiding and abetting acts of terrorism prohibited; penalty. Subsection C only.
- § 18.2-51.4. Maiming, etc., of another resulting from driving while intoxicated. Subsection B only.
- § 18.2-51.5. Maiming, etc., of another resulting from operating a watercraft whileintoxicated; penalty. *Subsection B only*.
- § 18.2-52.1. Possession of infectious biological substances or radiological agents; penalties. *Subsection B only.*
- § 18.2-63. Carnal knowledge of child between thirteen and fifteen years of age.
  - Class 6 felony if accused is a minor and consenting child is 3 years or more theaccused's junior.
- § 18.2-67.5. Attempted rape, forcible sodomy, object sexual penetration, aggravatedsexual battery, and sexual battery. Attempted rape, forcible sodomy, or object sexualpenetration only.
- § 18.2-77. Burning or destroying dwelling house, etc.
- § 18.2-81. Burning or destroying personal property, standing grain, etc.
  - If valued at less than \$1,000, Class 1 misdemeanor.
- § 18.2-82. Burning building or structure while in such building or structure with intent tocommit felony.
- § 18.2-279. Discharging firearms or missiles within or at building or dwelling house; penalty.
  - o Various enhancements in the case of intentional or unintentional

#### homicideresulting from actions.

- § 18.2-280. Willfully discharging firearms in public places. Subsections B & C.
- § 18.2-287.2. Wearing of body armor while committing a crime; penalty.
- § 18.2-290. Use of machine gun for aggressive purpose.
- § 18.2-300. Possession or use of "sawed-off" shotgun or rifle. Subsection B only.
- § 18.2-355. Taking, detaining, etc., person for prostitution, etc., or consenting thereto; human trafficking.
- § 18.2-356. Receiving money for procuring person; penalties.
  - o Class 3 felony if person violates section with a person under 18 years of age.
- § 18.2-357. Receiving money from earnings of male or female prostitute; penalties.
  - o Class 3 felony if person violates section with a person under 18 years of age.
  - § 18.2-357.1. Commercial sex trafficking; penalties. Subsection B only.
  - § 18.2-370. Taking indecent liberties with children; penalties. Subsections C & D(ii) only.
  - § 18.2-371.1. Abuse and neglect of children; penalty; abandoned infant. *Subsection Aonly.*
  - § 18.2-374.1:1. Possession, reproduction, distribution, solicitation, and facilitation of child pornography; penalty. *Subsection D only*.
  - § 18.2-480. Escape, etc., by setting fire to jail.
  - § 18.2-485. Conspiring to incite one race to insurrection against another

#### race.Class 5 felony

- § 18.2-35. How voluntary manslaughter punished.
- § 18.2-36. How involuntary manslaughter punished.
- § 18.2-36.1. Certain conduct punishable as involuntary manslaughter.
- § 18.2-36.2. Involuntary manslaughter; operating a watercraft while under the influence; penalties.
- § 18.2-46.2. Prohibited criminal street gang participation; penalty.
- § 18.2-46.3:3. Enhanced punishment for gang activity taking place in a gang-free zone; penalties.
- § 18.2-47. Abduction and kidnapping defined; punishment. Subsections A & B only.
- § 18.2-49. Threatening, attempting, or assisting in such abduction; penalty.
- § 18.2-52.1. Possession of infectious biological substances or radiological sents; penalties. *Subsection A only.*
- § 18.2-55. Bodily injuries caused by prisoners, state juvenile probationers and state and local adult probationers or adult parolees.
- § 18.2-58. Robbery; penalties. Subsection B(3) only.
- § 18.2-59. Extortion of money, property or pecuniary benefit.
- § 18.2-60. Threats of death or bodily injury to a person or member of his family; threatsof death or bodily injury to persons on school property; threats of death or bodily injury to health care providers; penalty. Subsections A(1) & A(3) if 18 years of age or older.
- § 18.2-83. Threats to bomb or damage buildings or means of transportation; falseinformation as to danger to such buildings, etc.; punishment; venue.

- o If person under 15 years of age, Class 1 misdemeanor.
- § 18.2-84. Causing, inciting, etc., commission of act proscribed by § 18.2-83.
- § 18.2-85. Manufacture, possession, use, etc., of fire bombs or explosive materials ordevices; penalties.
  - Class 6 felony if a person constructs/sends/uses, etc. a hoax explosive with intentto cause another person to believe it is a bomb or explosive.
- § 18.2-286.1. Shooting from vehicles so as to endanger persons; penalty.
- § 18.2-357.1. Commercial sex trafficking; penalties. Subsection A only.
- § 18.2-370. Taking indecent liberties with children; penalties. Subsections A, B, & D(i) only.
- § 18.2-374.3. Use of communications systems to facilitate certain offenses involving children.
  - o Enhanced term of imprisonment if child depicted is less than 15 years of age.
- § 18.2-405. What constitutes a riot; punishment.
- § 18.2-406. What constitutes an unlawful assembly; punishment.
- § 18.2-408. Conspiracy; incitement, etc., to riot.
- § 18.2-413. Commission of certain offenses in county, city or town declared by Governorto be in state of riot or insurrection.
- § 18.2-433.2. Paramilitary activity prohibited; penalty.
- § 18.2-474.1. Delivery of drugs, firearms, explosives, etc., to prisoners or committedpersons.
  - Class 3 felony if person delivers or attempts to deliver firearms, ammunitions, orexplosives.
- § 18.2-94. Possession of burglarious tools, etc.
- § 18.2-248.1. Penalties for sale, gift, distribution or possession with intent to sell, give ordistribute marijuana.
  - Class 4 felony if given to an inmate of a local correctional facility.
- § 18.2-258.02. Maintaining a fortified drug house; penalty.
- § 18.2-250. Possession of controlled substances

#### unlawful.Class 6 felony

- § 16.1-253.2. Violation of provisions of protective orders; penalty.
- § 18.2-46.3. Recruitment of persons for criminal street gang; penalty.
- § 18.2-46.6. Possession, manufacture, distribution, etc. of weapon of terrorism or hoaxdevice prohibited; penalty. *Subsection C only*.
- § 18.2-50.3. Enticing, etc., another into a dwelling house with intent to commit certainfelonies; penalty.
- § 18.2-51.3. Prohibition against reckless endangerment of others by throwing objectsfrom places higher than one story; penalty.
- § 18.2-51.4. Maiming, etc., of another resulting from driving while intoxicated. Subsection A only.
- § 18.2-51.5. Maiming, etc., of another resulting from operating a watercraft whileintoxicated; penalty. *Subsection A only*.

- § 18.2-51.6. Strangulation of another; penalty.
- § 18.2-52. Malicious bodily injury by means of any caustic substance or agent or use of any explosive or fire.
- § 18.2-57. Assault and battery; penalty. Subsections B & C only.
- § 18.2-53. Shooting, etc., in committing or attempting a felony.
- § 18.2-56.1. Reckless handling of firearms; reckless handling while hunting. SubsectionB only.
- § 18.2-57.02. Disarming a law-enforcement or correctional officer; penalty.
  - Firearm or stun weapon only.
- § 18.2-57.2. Assault and battery against a family or household member; penalty. Subsection B only.
- § 18.2-58. Robbery; penalties. Subsection B(4) only.
- § 18.2-60. Threats of death or bodily injury to a person or member of his family; threatsof death or bodily injury to persons on school property; threats of death or bodily injuryto health care providers; penalty. Subsection A(2) only.
- § 18.2-60.1. Threatening the Governor or his immediate family.
- § 18.2-60.3. Stalking; penalty. Subsection B.
- § 18.2-60.4. Violation of protective orders; penalty.
- § 18.2-64.1. Carnal knowledge of certain minors.
- § 18.2-64.2. Carnal knowledge of an inmate, parolee, probationer, detainee, or pretrial orposttrial offender; penalty.
- § 18.2-67.4:1. Infected sexual battery; penalty.
- § 18.2-67.5. Attempted rape, forcible sodomy, object sexual penetration, aggravatedsexual battery, and sexual battery. Attempted aggravated sexual battery only.
- § 18.2-67.5:1. Punishment upon conviction of third misdemeanor offense.
- § 18.2-86. Setting fire to woods, fences, grass, etc.
- § 18.2-280. Willfully discharging firearms in public places. Subsection A only.
- § 18.2-281. Setting spring gun or other deadly weapon.
- § 18.2-282. Pointing, holding, or brandishing firearm, air or gas operated weapon orobject similar in appearance; penalty.
- § 18.2-282.1. Brandishing a machete or other bladed weapon with intent to intimidate; penalty.
- § 18.2-308.4. Possession of firearms while in possession of certain substances.
- § 18.2-346. Prostitution; commercial sexual conduct; commercial exploitation of a minor; penalties.
  - Class 6 felony if soliciting from a minor who is 16 years of age or older; Class 5 felony if younger than 16 years of age.
- § 18.2-348. Aiding prostitution or illicit sexual intercourse, etc.; penalty.
- § 18.2-349. Using vehicles to promote prostitution or unlawful sexualintercourse; penalty.
- § 18.2-370.1. Taking indecent liberties with children by person in custodial orsupervisory relationship; penalties.

- Class 5 felony if second or subsequent offense subject to requirementsenumerated in subsection B.
- § 18.2-370.2. Sex offenses prohibiting proximity to children; penalty.
- § 18.2-370.3. Sex offenses prohibiting residing in proximity to children; penalty.
- § 18.2-370.4. Sex offenses prohibiting working on school property; penalty.
- § 18.2-370.5. Offenses prohibiting entry onto school or other property; penalty.
- § 18.2-371.1. Abuse and neglect of children; penalty; abandoned infant. *Subsection Bonly.*
- § 18.2-374.1:1. Possession, reproduction, distribution, solicitation, and facilitation of child pornography; penalty.
  - Class 5 felony for second or subsequent offense.
- § 18.2-374.4. Display of child pornography or grooming video or materials to a childunlawful; penalty.
- § 18.2-414. Injury to property or persons by persons unlawfully or riotously assembled.
- § 18.2-423. Burning cross on property of another or public place with intent to intimidate; penalty; prima facie evidence of intent.
- § 18.2-423.01. Burning object on property of another or a highway or other public placewith intent to intimidate; penalty.
- § 18.2-423.1. Placing swastika on certain property with intent to intimidate; penalty; prima facie evidence of intent.
- § 18.2-423.2. Displaying noose on property of another or a highway or other public placewith intent to intimidate; penalty.
- § 18.2-472.1. Providing false information or failing to provide registration information; penalty; prima facie evidence.
  - Class 5 felony if second or subsequent offense.
- § 18.2-477. Prisoner escaping from jail; how punished.
  - § 18.2-477.1. Escapes from juvenile facility; penalty.
    - o Class 1 misdemeanor if occurs other than by force or violence.
  - § 18.2-477.2. Punishment for certain offenses committed within a secure juvenile facility or detention home.
    - o Class 5 felony if violation of subdivision 6 of § 53.1-203.
  - § 18.2-478. Escape from jail or custody by force or violence without setting fire to jail.
  - § 18.2-484. Advocacy of change in government by force, violence or other unlawfulmeans.
  - § 37.2-917. Escape of persons committed; penalty.
  - § 53.1-203. Felonies by prisoners; penalties.
    - Class 5 felony if violation of subdivision 6.
  - § 18.2-92. Breaking and entering dwelling house with intent to commit othermisdemeanor.
    - o Class 2 felony if armed with deadly weapon.
  - § 4.1-1101. Home cultivation of marijuana for personal use; penalties. *Subsection B(3)only.* 
    - Subsection B(4) felony not classified.

- § 18.2-255. Distribution of certain drugs to persons under 18 prohibited; penalty.
- § 18.2-258. Certain premises deemed common nuisance; penalty.
- § 18.2-258.1. Obtaining drugs, procuring administration of controlled substances, etc., byfraud, deceit or forgery.
- § 18.2-258.2. Assisting individuals in unlawfully procuring prescription drugs;

## penalty. Class 1 misdemeanor

- § 18.2-42. Assault or battery by mob.
- § 18.2-56.2. Allowing access to firearms by children; penalty.
- § 18.2-57. Assault and battery; penalty. Subsections A, D, E only.
- § 18.2-55.1. Hazing of youth gang members unlawful; criminal liability.
- § 18.2-56. Hazing unlawful; civil and criminal liability; duty of school, etc., officials; penalty.
- § 18.2-56.1. Reckless handling of firearms; reckless handling while hunting. SubsectionsA & D only.
- § 18.2-57.02. Disarming a law-enforcement or correctional officer; penalty.
  - Chemical irritant weapon or impact weapon only.
- § 18.2-57.2. Assault and battery against a family or household member; penalty. Subsection A only.
- § 18.2-60. Threats of death or bodily injury to a person or member of his family; threatsof death or bodily injury to persons on school property; threats of death or bodily injuryto health care providers; penalty. Subsections A(3) if less than 18 years of age & B only.
- § 18.2-67.4. Sexual battery.
- § 18.2-67.4:2. Sexual abuse of a child under 15 years of age; penalty.
- § 18.2-67.5. Attempted rape, forcible sodomy, object sexual penetration, aggravatedsexual battery, and sexual battery. *Attempted sexual battery only*.
- § 18.2-87. Setting woods, etc., on fire intentionally whereby another is damaged orjeopardized.
- § 18.2-314. Failing to secure medical attention for injured child.
- § 18.2-366. Sexual intercourse by persons forbidden to marry; incest; penalties.
  - o Enhanced penalties for sexual intercourse with various family members.
- § 18.2-369. Abuse and neglect of incapacitated adults; penalty.
  - o Class 6 felony if second or subsequent offense.
  - Class 4 felony if results in serious bodily injury or disease.
  - Class 3 felony if results in death.
- § 18.2-370.6. Penetration of mouth of child with lascivious intent; penalty.
- § 18.2-386.1. Unlawful creation of image of another; penalty.
  - o Class 6 felony if violation involves a nonconsenting person under 18 years of age.
  - Class 6 felony for second or subsequent offense within a 10 year period.
- § 18.2-386.2. Unlawful dissemination or sale of images of another; penalty.
- § 18.2-479. Escape without force or violence or setting fire to jail.
  - Class 6 felony if confined for conviction of a felony.

#### Class 2 misdemeanor

- § 18.2-57.01. Pointing laser at law-enforcement officer unlawful; penalty.
- § 18.2-87.1. Setting off chemical bombs capable of producing smoke in certain publicbuildings.

#### Class 4 misdemeanor

• § 18.2-88. Carelessly damaging property by

#### fire.Felonies: not classified

- § 18.2-32.1. Murder of a pregnant woman; penalty.
- § 18.2-51.1. Malicious bodily injury to law-enforcement officers, firefighters, search andrescue personnel, or emergency medical services personnel; penalty; lesser-included offense.
- § 18.2-53.1. Use or display of firearm in committing felony.
- § 18.2-58.1. Carjacking; penalty.
- § 18.2-61. Rape.
- § 18.2-67.1. Forcible sodomy.
- § 18.2-67.2. Object sexual penetration; penalty.
- § 18.2-67.3. Aggravated sexual battery; penalty.
- 18.2-67.5:2. Punishment upon conviction of certain subsequent felony sexual assault.
- § 18.2-67.5:3. Punishment upon conviction of certain subsequent violent felony sexual assault.
- 18.2-374.1. Production, publication, sale, financing, etc., of childpornography; presumption as to age.
- § 18.2-248. Manufacturing, selling, giving, distributing, or possessing with intent to manufacture, sell, give, or distribute a controlled substance or an imitation controlled substance prohibited; penalties.
- § 18.2-248.01. Transporting controlled substances into the Commonwealth; penalty.
- § 18.2-248.02. Allowing a minor or incapacitated person to be present during manufacture or attempted manufacture of methamphetamine prohibited; penalties
- § 18.2-248.03. Manufacturing, selling, giving, distributing, or possessing with intent tomanufacture, sell, give, or distribute methamphetamine; penalty.
- § 18.2-248.5. Illegal stimulants and steroids; penalty.
- § 18.2-251.2. Possession and distribution of flunitrazepam; enhanced.
- § 18.2-255.2. Prohibiting the sale or manufacture of drugs on or near certain properties; penalty.